

Message Text

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20

ORIGIN IO-14

INFO OCT-01 AF-10 EUR-25 EA-11 NEA-10 ISO-00 CIAE-00

DODE-00 PM-07 H-03 INR-10 L-03 NSAE-00 NSC-10 PA-04

RSC-01 PRS-01 SPC-03 SS-20 USIA-15 ACDA-19 OMB-01

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APPROVED BY IO/UNP - LTSTULL

EA/LC - MR. MURPHY

EA/RA - MISS MCNUTT

EUR - MR. GOOTT

EUR/NE - MR. ANDREWS

NEA/RA - MR. GRANT

AF/RA - MR. GRIBBIN

ARA/USOAS - MR. MONSMA

ARA/BC - MR. ISAACS

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P 090212Z NOV 73

FM SECSTATE WASHDC

TO AMEMBASSY ATHENS PRIORITY

AMEMBASSY BANGUI PRIORITY

AMEMBASSY BANJUL PRIORITY

AMEMBASSY BONN PRIORITY

AMEMBASSY BLANTYRE PRIORITY

AMEMBASSY COPENHAGEN PRIORITY

AMEMBASSY COTONOU PRIORITY

AMEMBASSY DUBLIN PRIORITY

AMEMBASSY GABORONE PRIORITY

AMEMBASSY ISLAMABAD PRIORITY

AMEMBASSY LISBON PRIORITY

AMEMBASSY LUXEMBOURG PRIORITY

AMEMBASSY LIBREVILLE PRIORITY

AMEMBASSY LUSAKA PRIORITY

AMEMBASSY MASERU PRIORITY

AMEMBASSY MBABANE PRIORITY

AMEMBASSY MADRID PRIORITY

CONFIDENTIAL

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AMEMBASSY NAIROBI PRIORITY

AMEMBASSY NICOSIA PRIORITY

AMEMBASSY NDJAMENA PRIORITY

AMEMBASSY NOUAKCHOTT PRIORITY

AMEMBASSY NIAMEY PRIORITY
AMEMBASSY OSLO PRIORITY
AMEMBASSY OUAGADOUGOU PRIORITY
AMEMBASSY ROME PRIORITY
AMEMBASSY R YKJAVIK PRIORITY
AMEMBASSY STOCKHOLM PRIORITY
AMEMBASSY TEL AVIV PRIORITY
AMEMBASSY VALLETTA PRIORITY
AMEMBASSY VIENNA PRIORITY
AMEMBASSY KUALA LUMPUR PRIORITY
AMEMBASSY MANILA PRIORITY
AMEMBASSY WELLINGTON PRIORITY

C O N F I D E N T I A L STATE 221351

E.O. 11652:GDS

TAGS: PFOR, CB, UNGA

SUBJECT: KHMER REPRESENTATION IN THE UN

1. TO ALL ADDRESSEES FOR INFO ONLY. THE FOLLOWING IS THE
TEXT OF CABLE REFERENCED IN STATE 219689:

"1. ALL AVAILABLE EVIDENCE INDICATES THAT SOME FORMAL
EFFORT WILL BE MADE BY SIHANOUK'S SUPPORTERS IN THE UNGA TO
INSCRIBE THE ISSUE OF WHO SHOULD OCCUPY THE CAMBODIAN SEAT.

2. FOLLOWING WHAT HE VIEWS AS A PERSONAL VICTORY AT THE
NON-ALIGNED CONFERENCE AT ALGIERS, THE PRINCE HAS ASKED THE
UN SYG TO REINSTATE HIM AS THE "LEGITIMATE" REPRESENTATIVE
OF CAMBODIA. CHINA HAS BEEN UNQUALIFIED IN ITS SUPPORT OF
SIHANOUK AND CAN BE EXPECTED TO WORK HARD TO PERSUADE
WAVERERS. IF THE PRC ITSELF DOES NOT TAKE DIRECT ACTION IN
GENERATING A RESOLUTION, IT IS POSSIBLE THAT THE NON-ALIGNED
STATES (NAC) THAT SUPPORT SIHANOUK WILL FULFILL THEIR
PROMISE TO CARRY THE BALL FOR HIM. AT LEAST 20 STATES,
INCLUDING CHINA AND ALBANIA, HAVE PRESENTED A FORMAL REQUEST
TO THE SECRETARY GENERAL THAT A LETTER FROM SIHANOUK TO
CONFIDENTIAL

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WALDHEIM, REQUESTING THAT HE BE RECOGNIZED AS THE
LEGITIMATE REPRESENTATIVE OF CAMBODIA, BE CIRCULATED AS AN
OFFICIAL DOCUMENT. THIS HAS BEEN DONE. LETTER STRESSES
4TH NAC RESOLUTION STRESSING LEGITIMACY OF SIHANOUK. OTHER
SOURCES SAY THAT THE SIHANOUK SUPPORTERS INTEND TO PRESS
FOR A FULL DEBATE ON CAMBODIA EVEN IF THEY FAIL TO GET A
VOLTA, UNTIL RECENTLY NOT UNFRIENDLY TO THE GKR,

RECOGNIZED SIHANOUK AND ATTACKED THE GKR IN ITS GA
SPEECH SEPTEMBER 26. USUN REPORTS THAT THE NAC GROUP WILL
MEET SEPTEMBER 28 TO DETERMINE STRATEGY.

3. A LIKELY SCENARIO THAT MAY BE FOLLOWED, SINCE THE

AGENDA HAS BEEN APPROVED AND THE CREDENTIALS COMMITTEE (BASICALLY FAVORABLE TO THE GKR) SELECTED, WOULD BE TO PUSH A RESOLUTION THROUGH THE GENERAL COMMITTEE INSCRIBING SIHANOUK'S REQUEST AS AN AGENDA ITEM. ANOTHER POSSIBILITY IS A FORMAL (AND EARLY) REQUEST FOR THE REPORT OF THE CREDENTIALS COMMITTEE. (THIS WAS LAST YEAR'S TACTIC). IN 1972 AFTER LOSING IN THE CREDENTIALS COMMITTEE SIHANOUK'S SUPPORTERS (SENEGAL IN PARTICULAR) WERE PERSUADED THAT THEY DID NOT HAVE THE VOTES FOR A GA FIGHT, AND THEREFORE LET THE ISSUE DROP WITH ONLY SOME 15 NATIONS EXPRESSING RESERVATIONS.

4. BASED ON OUR ANALYSIS OF THE PROBABLE GA VOTE ON A RESOLUTION EXPELLING THE GKR AND SEATING SIHANOUK IT IS LIKELY THAT THERE WOULD BE A CLOSE VOTE IN THE GA WITH POSSIBLY SOME 36 ABSTENTIONS. THE VOTE COULD RUN AS FOLLOWS: FOR SIHANOUK'S GRUNK (GOUVERNEMENT ROYALE NATIONAL UNI DE KAMPUCHEA): AFGHANISTAN, ALBANIA, ALGERIA, BURUNDI, CAMEROON, CENTRAL AFRICAN REPUBLIC, CHAD, PRC, CONGO, CUBA, DAHOMEY, DEMOCRATIC YEMEN, EGYPT, EQUATORIAL GUINEA, GABON, GAMBIA, GUINEA, GUYANA, IRAQ, KENYA, KUWAIT, LIBYA, MADAGASCAR, MALI, MALTA, MAURITANIA, MOROCCO, ,8&34, OMAN, PAKISTAN, ROMANIA, SENEGAL, SOMALI REPUBLIC, SWEDEN, SUDAN, SYRIA, TOGO, TUNISIA, UGANDA, UNITED ARAB EMIRATES, TANZANIA, YUGOSLAVIA, ZAMBIA, ZAIRE, UPPER VOLTA (46).

5. AGAINST SEATING GRUNK: AUSTRALIA, AUSTRIA, BAHAMAS, CONFIDENTIAL

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BAHRAIN, BELGIUM, BHUTAN, BOLIVIA, BOTSWANA, BURMA, CANADA, COLOMBIA, COSTA RICA, DENMARK, DOMINICAN REPUBLIC, ECUADOR, EL SALVADOR, FIJI, GERMAN FEDERAL REPUBLIC, GREECE, GUATEMALA, HAITI, HONDURAS, ICELAND, INDONESIA, IRAN, IRELAND, ISRAEL, ITALY, IVORY COAST, JAPAN, KHMER REPUBLIC, LESOTHO, LIBERIA, LUXEMBOURG, MALAYSIA, MEXICO, NEPAL, NETHERLANDS, NEW ZEALAND, NICARAGUA, NORWAY, PARAGUAY, PHILIPPINES, PORTUGAL, SOUTH AFRICA, SPAIN, SWAZILAND, THAILAND, TURKEY, UK, USA, URUGUAY, VENEZUELA. (53)

6. ABSTENTIONS: BULGARIA, BYELORUSSIAN SSR, CZECHOSLOVAKIA, CYPRUS, GERMAN DEMOCRATIC REPUBLIC, HUNGARY, JORDAN, MONGOLIAN PR, POLAND, FRANCE, UKRAINIAN SSR, USSR. (12).

7. IN THE POSSIBLE ABSTENTION CATEGORY, BUT LEANING TOWARDS GRUNK: ARGENTINA, BARBADOS, JAMAICA, LEBANON, ETHIOPIA, NIGERIA, PERU, PANAMA, SIERRA LEONE, SRI LANKA, TRINIDAD AND TOBAGO, YEMEN ARAB REPUBLIC (12).

8. IN THE POSSIBLE ABSTENTION CATEGORY, BUT LEANING TOWARDS THE GKR: BRAZIL, CHILE, FINLAND, GHANA, INDIA,

LAOS, MALAWI, MAURITIUS, QATAR, RWANDA, SAUDI ARABIA, SINGAPORE. (12).

9.- SHOULD ITEM BE INSCRIBED, DEPARTMENT BELIEVES THAT LITTLE CAN BE DONE AMONG THE EASTERN BLOC TO IMPROVE ITS POSITION EVEN THOUGH ALL (IN ABSTENTION CATEGORY) HAVE RELATIONS AND EMBASSIES IN THE GKR. THE SAME APPLIES TO FRANCE. HOWEVER, WE BELIEVE SOME EFFORT SHOULD BE EXPENDED WITH THE JORDANIANS AND CYPRIOTS. KEY GROUPS ARE LATTER TWO CATEGORIES OF ABSTENTIONS. HERE SO MANY VARIABLES ARE AT WORK IT IS DIFFICULT TO PREDICT PRECISE VOTING PATTERN. FOR EXAMPLE, IF THE NEW LAO COALITION GOVERNMENT COMES INTO POWER AT THE TIME OF THE VOTE, THE PATHET LAO MAY FORCE AT LEAST AN ABSTENTION, IN ARGENTINA'S CASE, THE GKR ESTABLISHED RELATIONS JUST BEFORE THE ELECTION OF FORMER PRESIDENT CAMPORA, BUT THE GKR HAS BEEN UNABLE TO GET AGREEMENT FOR ITS PROPOSED AMBASSADOR. CHILE, UNDER ALLENDE, WAS A STRONG SUPPORTER OF SIHANOUK, BUT WE ARE UNSURE THAT THE NEW REGIME WILL CONFIDENTIAL

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TAKE IT UPON ITSELF TO VOTE FOR THE GKR. BRAZIL HAS REFUSED TO ESTABLISH RELATIONS WITH THE GKR THOUGH SYMPATHETIC TO ITS CAUSE. ETHIOPIA SEEMS SYMPATHETIC TO THE GKR BUT MILITANT ARAB/AFRICAN PRESSURE PLUS THE "KING'S CLUB" RELATIONSHIP MAY PUSH THE EMPEROR TO SIDE WITH SIHANOUK. WE ARE UNCERTAIN ABOUT INDIA AND DO NOT WISH TO COUNT UPON ITS DIPLOMATIC TIES W

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To: ATHENS
BANGUI
BANJUL
BONN
BLANTYRE
COPENHAGEN

COTONOU
DUBLIN
GABORONE
ISLAMABAD
LISBON
LUXEMBOURG
LIBREVILLE
LUSAKA
MASERU
MBABANE
MADRID
NAIROBI
NICOSIA
NDJAMENA
NOUAKCHOTT
NIAMEY
OSLO
OUAGADOUGOU
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R YKJAVIK
STOCKHOLM
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